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TECHNICAL REPORT 5 EFFICIENT TRANSPORTATION DECISION MAKING (ETDM)

SUPPORTING DOCUMENTS



MIAMI-DADE TRANSPORTATION PLANNING ORGANIZATION



MIAMI-DADE

LONG RANGE TRANSPORTATION PLAN (LRTP)

TECHINCAL REPORT 5 EFFICIENT TRANSPORTATION DECISION MAKING (ETDM)

This document was prepared by the Miami-Dade Transportation Planning Organization (TPO) in collaboration with the Florida Department of Transportation (FDOT) District Six, Miami-Dade Expressway Authority (MDX), Florida's Turnpike Enterprise (FTE), South Florida Regional Transportation Authority (SFRTA), Miami-Dade Department of Transportation and Public Works (DTPW), Miami-Dade Regulatory and Economic Resources (RER) Department, Miami-Dade Aviation Department (MDAD), Miami-Dade Seaport Department, Miami-Dade County Office of Strategic Business Management, City of North Miami, City of Hialeah, City of Miami, City of Miami Beach, City of Miami Gardens, City of Homestead, Miami-Dade County Public Schools, Miami-Dade TPO Citizens' Transportation Advisory Committee (CTAC), Miami-Dade TPO Bicycle/ Pedestrian Advisory Committee (BPAC), Miami-Dade TPO Freight Transportation Advisory Committee (TARC), Broward County Metropolitan Planning Organization (MPO), Palm Beach County Transportation Planning Agency (TPA), and the South Florida Regional Planning Council (SFRPC).

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EFFICIENT TRANSPORTATION DECISION MAKING (ETDM)

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EFFFICIENT TRANSPORTATION DECISION MAKING

EFFICIENT TRANSPORTATION DECISION MAKING OVERVIEW

This Supporting Document summarizes the Efficient Transportation Decision Making (ETDM) process and its application to the Miami-Dade 2045 Long Range Transportation Plan (LRTP). The ETDM process is used by the State to review transportation projects for any potential environmental impacts. The State of Florida implemented the ETDM process to screen transportation projects for potential environmental effects in the Planning Phase. The ETDM process is fully consistent with the streamlining objectives of Moving Ahead for Progress in the 21st Century Act (MAP-21) and the Fixing America's Surface Transportation Act (FAST Act). The FAST Act is the current legislation on transportation funding and policy and was signed into law by the President on December 4, 2015.

The ETDM process links the Planning and Project Development and Engineering (PD&E) phases of a project and facilitates early and on-going communication among stakeholders for environmental consideration. ETDM supports the Florida Department of Transportation's (FDOT) environmental policy, "to help preserve and enhance Florida's natural, physical, cultural, and social environment as we develop, implement, and maintain transportation facilities and services," (Policy No.: 000-625-001-I).

THE OBJECTIVES OF THE ETDM PROCESS ARE:

- » Early identification of potential issues for project scope development,
- » Timely decision making that includes consideration of environmental quality,
- » Full and early public and Environmental Technical Advisory Team (ETAT) member participation,
- » Linkage between planning and Project Development and Environment (PD&E), and
- » Incorporation of appropriate dispute resolution mechanisms during the planning process.

KEY FEATURES OF THE ETDM PROCESS ARE:

- » Early and continuous agency and community involvement,
- » Early identification of potential avoidance, minimization and mitigation opportunities,
- » Access to Geographic Information System (GIS) data in standardized formats,
- » Identification of potential key issues, and
- » Maximized use of technology for coordination and project screening.

ETDM PROCESS

ETDM involves an interagency review process designed to incorporate environmental considerations early in the planning process to help support planning decisions and provide a better understanding of the environmental concerns in the PD&E phase. The ETDM process consists of two screening phases before projects proceed to PD&E, which include the Planning Screen and the Programming Screen, as depicted in **Figure 1**. The Planning Screen begins during the development of the Cost Feasible Plan for the LRTP, while the Programming Screen is initiated when projects move from the 20-year LRTP into FDOT's 5-year Work Program and the MPO's Transportation Improvement Program (TIP).

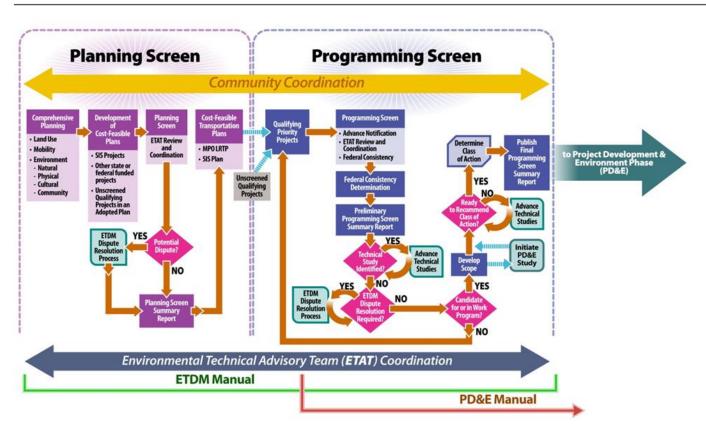


FIGURE 1 - ENVIRONMENTAL SCREENING TOOL PROCESS AND DATA FLOW DIAGRAM

Source: ETDM Manual, Florida Department of Transportation, May 18, 2017

CANDITATE PROJECTS

Candidate projects to be screened through the ETDM process are based on project type, transportation system, potential funding source, and the responsible agency.

THE FOLLOWING TYPES OF PROJECTS QUALIFY FOR THE ETDM PROCESS:

ROADWAY PROJECTS

- » Additional through lanes which add capacity to an existing road
- » A new roadway, freeway or expressway
- » A highway which provides new access to an area
- » A new or reconstructed arterial highway (e.g., realignment)
- » A new circumferential or belt highway that bypasses a community
- » Addition of interchanges or major interchange modifications to a completed freeway or expressway (based on coordination with FHWA)
- A new bridge which provides new access to an area or bridge replacements (e.g., non-Programmatic Categorical Exclusions)

PUBLIC TRANSPORTATION

- » Major capital improvements, including Intermodal Centers, Rail, and Transit Centers
- » New commuter rail, passenger rail, or new freight rail extending beyond current footprint
- » New transit facility or terminal
- » New Start/Small Start/Very Small Start project extending beyond current footprint
- » A new seaport, airport, or non-passenger rail project on the SIS

Once a project qualifies for ETDM screening based on project type, the ETDM Screen Matrix for Qualifying Projects, shown below in **Table 1**, is used to further determine if a project is required to go through the process based on the transportation system, funding source, and responsible agency. Generally, qualifying projects on the State Highway System (SHS) or Strategic Intermodal System (SIS) facilities or those using Federal or State funds will require ETDM screening.

	Federal Dollars (any FHWA, FTA or FRA funds or federal authorization)		State Dollars (TRIP, Transit/ Intermodal System Grants, etc.) No Federal Dollars Involved		Local Dollars Only	
	Responsible Agency	ETDM Screening	Responsible Agency	ETDM Screening	Responsible Agency	ETDM Screening
SYSTEM						
Highways on the State High- way System (SHS) and		YES FDOT	FDOT	YES	FDOT	YES
on the Strategic Intermodal System (SIS)	Local	Lead	Local and FDOT	Local Option	Local and FDOT	Local Option
Highways on the SHS	FDOT	YES FDOT Lead	FDOT	YES	FDOT	YES
but not on the SIS	Local		Lead	Local and FDOT	Local Option	Local and FDOT
Highways not on SHS but on the SIS	FDOT	YES FDOT	FDOT	YES	FDOT	YES
	Local	Lead	Local and FDOT	Local Option	Local and FDOT	Local Option
Highways not on SHS	FDOT	YES FDOT	FDOT	YES	Local	N/A
nor on the SIS	Local	Lead	Local	Local Option	LUCAI	IN/A
Major Transit Projects (new fixed guide-way, New Starts) or Major Freight Projects	FDOT	YES	FDOT	YES		
	Local	Local Option	Local	Local Option	Local	N/A
NOTE : Local applies to any local government agency, other state agency, expressway authority, bridge authority or private entity						

TABLE 1 – EDTM SCREENING MATRIX FOR QUALIFYING PROJECTS

Source: ETDM Manual, Florida Department of Transportation, May 18, 2017

All projects in Priorities I, II, III, and IV, and Partially Funded projects in the project listings for Transit; FDOT SIS; FDOT Other Roads; FTE; MDX; DTPW-Roadway, Municipalities, Agencies, and SFRTA; and Private and Developer projects were reviewed. Projects that were previously screened during past LRTP adoptions do not need to be screened again. Nineteen (19) additional projects were identified for the ETDM Process and are listed in **Table 2**.

TABLE 2 – PROJECTS SCREENED VIA ETDM

Project	Limits From		Limits To	Description		
PRIORITY II						
NW 122 Ave	NW 12 St	NW 41 St		New 2 lane road to support the flow of truck traffic from SR-821 (HEFT)		
NW 117 Ave	NW 25 St	NW 41 St		New 2 lane road to support the flow of truck traffic from SR-821 (HEFT)		
Dolphin Station Transit Terminal	West of SR-821 (HEFT) and North of NW 12 St			North		Park-and-Ride facility with Kiss-and-Ride, 12 bus bays & 1,000 parking spaces
Expand Overcapacity Park- and-Ride lot at SW 152 St	At US-1			New 500 space parking garage		
Expand Overcapacity Park- and-Ride lot at Dadeland South				New 1,000 space parking garage with a minimum of 8 more articulated bays		
Perimeter Road	NW 42 Ave (LeJeune)	NW 57 Ave		Add 2 lanes and reconstruct		
I-95	I-95	E 2 Ave		Ramp reconstruction/reconfiguration		
I-95	I-95	S Miami Ave		Ramp reconstruction/reconfiguration		
Direct Ramps to Dolphin Station Transit Terminal	SR-821 (HEFT) Managed Lanes	Dolphin Station Inter- modal Terminal		Direct access ramps		
PRIORITY III						
Palmetto Intermodal Terminal	SR-826 (Palmetto) and NW 74 St			Expand Park-and-Ride facility		
Direct Ramps to Palmetto Intermodal Terminal	SR-826 (Palmetto) Managed Lanes	Palmetto Intermodal Terminal		Direct access ramps		
Ramps between the Busway and SR-826 (Palmetto)	US-1 Busway	SR-826 (Palmetto)		Ramps connecting the Busway to the SR- 826 (Palmetto)		
Direct Ramps to Dolphin Station Transit Terminal	SR-836 (Dolphin) Managed Lanes	Dolphin Station Transit Terminal		Direct access ramps		
l-195 Ramps in Midtown	I-195	N 36 and N 38 St		Reconstruction/reconfiguration ramps leading to N 36 St and N 38 St		
PRIORITY IV						
US-27 (Okeechobee)	At SR-826 (Pal- metto) Interchange			Ramp improvements		
US-1	At SW 27 Ave			Grade separation of US-1 over SW 27 Ave		
US-1	At SW 344 St (Palm)			Grade separated overpass		
PARTIALLY FUNDED						
Beach Connection (Baylink)	Miami Downtown Terminal		imi Beach Conven- n Center	Premium transit service		
SW 88 St (Kendall)	At SW 127 Ave			Grade separation of North Kendall Dr over SW 127 Ave		
SW 117 Ave	At SW 152 St			Grade separation of SW 117 Ave over SW 152 St		
Town of Indian Creek Bridge				Reconstruct bridge		

ENVIRONMENTAL TECHNICAL ADVISORY TEAM (ETAT)

Each FDOT District has an ETAT responsible for reviewing projects located in their area. Each ETAT is made up of Stakeholders and includes MPOs/ TPOs, federal and state agencies, and participating Native American Tribes.

ENVIRONMENTAL SCREENING TOOL

The environmental screening tool (EST) is a web-based geographic information system (GIS) database and mapping application. The EST combines environmental, sociocultural and project data from multiple sources into a consistent format then provides standardized geographic information system (GIS) analyses. This process identifies potential natural, physical, cultural and community resources present in the project area and allows ETAT members to provide input on proposed projects. The EST is the core of the ETDM process and is used extensively through the process by supporting agency and community participation. Est provides the analytical and visualization tools necessary to synthesize information of a proposed project. It enables agencies to input/update project information, perform analyses, and keep the affected communities aware of pertinent information.

THE EST IS USED THROUGHOUT THE ETDM PROCESS TO:

- » Integrate data from multiple sources into an easy to use, standard format,
- » Analyze the effects of proposed projects on the human and natural environment,
- » Communicate information effectively among Environmental Technical Advisory Team (ETAT) representatives and to the public,
- » Store and report results of the ETAT review effectively, and
- » Efficiently maintain project records, including commitments and responses, throughout the project life cycle.

The ETDM public access site for project information is: <u>https://etdmpub.fla-etat.org/est/</u>. **Figure 2** depicts the concept of EST process.

FIGURE 2 – ETDM DATABASE TECHNOLOGY CONCEPT

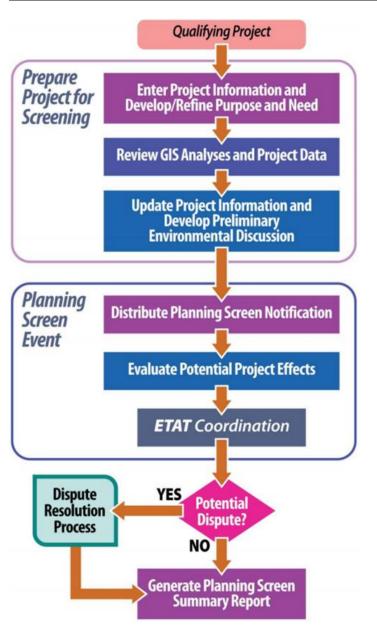


Source: ETDM Manual, Florida Department of Transportation, May 18, 2027

PLANNING SCREEN

The Planning Screen process is depicted in **Figure 3 – Planning Screen** and includes preparing project information for screening, responding to comments, and developing the **Planning Screen Summary Report**. During the planning phase, ETAT members and the public provide early input on a project's potential effects on the natural, physical, cultural, and community resources through the EST. The Planning Screen provides input to the feasibility of projects and identifies issues to be addressed during the Programming Screen.





Source: ETDM Manual, Florida Department of Transportation, May 18, 2017

PROGRAMMING SCREEN

The Programming Screen process is depicted in **Figure 4** and includes preparing project information for further screening, publishing the **Preliminary Programming Screen Summary Report**, resolving disputes through the Resolution Process, developing scope for the PD&E phase, determining Class of Action, and publishing **Final Programming Screen Summary Report**. The Programming Screen helps to identify fatal flaws and provides opportunities for the ETAT and the public to comment on priority projects being considered for inclusion in the Five Year Work Program or prior to being advanced to the PD&E phase.

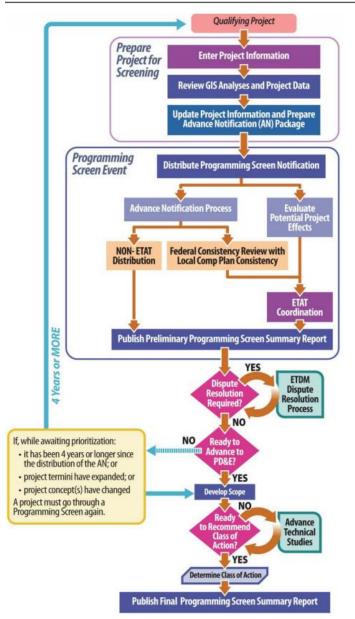


FIGURE 4 – PROGRAMMING SCREEN PROCESS FLOW

Source: ETDM Manual, Florida Department of Transportation, May 18, 2017

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